



Legislative Assembly of Alberta

The 29th Legislature
Second Session

Standing Committee
on the
Alberta Heritage Savings Trust Fund

Wednesday, January 11, 2017
1:30 p.m.

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The 29th Legislature
Second Session**

**Standing Committee on the
Alberta Heritage Savings Trust Fund**

Coolahan, Craig, Calgary-Klein (ND), Chair
Schreiner, Kim, Red Deer-North (ND), Deputy Chair

Cyr, Scott J., Bonnyville-Cold Lake (W)
Dang, Thomas, Edmonton-South West (ND)
Ellis, Mike, Calgary-West (PC)
Horne, Trevor A.R., Spruce Grove-St. Albert (ND)
Hunter, Grant, Cardston-Taber-Warner (W)*
McKittrick, Annie, Sherwood Park (ND)
Taylor, Wes, Battle River-Wainwright (W)
Turner, Dr. A. Robert, Edmonton-Whitemud (ND)
van Dijken, Glenn, Barrhead-Morinville-Westlock (W)**

* substitution for Scott Cyr

** substitution for Wes Taylor

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Standing Committee on the Alberta Heritage Savings Trust Fund

Participants

Ministry of Treasury Board and Finance

Rod Babineau, Manager, Portfolio Analysis, Capital Markets

Lowell Epp, Assistant Deputy Minister, Treasury and Risk Management

Stephen J. Thompson, Executive Director, Capital Markets

Alberta Investment Management Corporation

Dale MacMaster, Chief Investment Officer

Kevin Uebelein, Chief Executive Officer

1:30 p.m. Wednesday, January 11, 2017

[Mr. Coolahan in the chair]

The Chair: Good afternoon, everyone, and Happy New Year. I'd like to call this meeting of the Standing Committee on the Alberta Heritage Savings Trust Fund to order.

My name is Craig Coolahan. I'm the MLA for Calgary-Klein and chair of this committee. I would ask that committee members and all attendees around the table introduce themselves for the record, please, starting on my right.

Mrs. Schreiner: Good afternoon. My name is Kim Schreiner, MLA for Red Deer-North.

Mr. Hunter: Grant Hunter, MLA for Cardston-Taber-Warner.

Mr. van Dijken: Glenn van Dijken, Barrhead-Morinville-Westlock.

Mr. Uebelein: Kevin Uebelein, AIMCo.

Mr. MacMaster: Dale MacMaster, AIMCo.

Mr. Epp: Lowell Epp, Treasury Board and Finance.

Mr. Thompson: Steve Thompson, Treasury Board and Finance.

Mr. Babineau: Rod Babineau, Treasury Board and Finance.

Mr. Robe-From: Nelson Robe-From, office of the Auditor General of Alberta.

Mr. Ireland: Brad Ireland from the Auditor General's office.

Dr. Turner: Bob Turner, Edmonton-Whitemud.

Mr. Dang: Thomas Dang, Edmonton-South West.

Mr. Horne: Trevor Horne, MLA for Spruce Grove-St. Albert.

Ms McKittrick: Annie McKittrick, MLA for Sherwood Park. Bonjour.

Ms Sorensen: Rhonda Sorensen, manager of corporate communications and broadcast services for the LAO.

Mr. Koenig: Trafton Koenig with the Parliamentary Counsel's office.

Dr. Massolin: Good afternoon. Philip Massolin, manager of research and committee services.

Mr. Roth: Good afternoon. Aaron Roth, committee clerk.

The Chair: Thank you.

Anyone that's on the phone, introduce yourself, please.

Mr. Ellis: Mike Ellis, Calgary-West.

The Chair: Thank you.

For the record I would like to note that pursuant to Standing Order 56(2.1) Mr. van Dijken is officially substituting for Mr. Taylor and Mr. Hunter is officially substituting for Mr. Cyr.

A couple of housekeeping notes before we begin. The microphone consoles are operated by *Hansard* staff, so there's no need to touch them. Please keep your phones on silent for the duration of the meeting. Audio of committee proceedings is streamed live on the Internet and recorded by *Hansard*. Audio

access and meeting transcripts can be found on the Legislative Assembly website.

The first item at hand is the approval of the agenda. Is there any discussion around today's agenda? Seeing none, would somebody like to approve the agenda?

Ms McKittrick: I'll move to approve the agenda.

The Chair: Thank you.

Moved by Ms McKittrick that the agenda for the January 11, 2017, meeting of the Standing Committee on the Alberta Heritage Savings Trust Fund be adopted as circulated. All in favour? Any objections? On the phone? Thank you. That motion is carried.

The next item is the minutes from the September 12, 2016, meeting. Are there any corrections, omissions, or any discussion around these minutes? Seeing none, I ask that somebody move to accept the minutes from the previous meeting.

Dr. Turner: I so move.

The Chair: Dr. Turner moves that the minutes of the September 12, 2016, meeting of the Standing Committee on the Alberta Heritage Savings Trust Fund be adopted as circulated. All in favour? Any objections? On the phone? Seeing none, that motion is carried.

The Alberta heritage savings fund second-quarter report for 2016-2017 was released on November 28, 2016. Committee members were sent a notification of its release, and the report was posted on the committee's internal website. The Alberta Heritage Savings Trust Fund Act mandates that one of the functions of the committee is to receive and review quarterly reports on the operation and results of the heritage fund. We are pleased to have Mr. Kevin Uebelein and Dale MacMaster from AIMCo and Mr. Lowell Epp, Mr. Stephen Thompson, and Mr. Rod Babineau from Treasury Board and Finance here to assist with our review. Once these presentations are concluded, we'll have a question-and-answer session for the committee members.

At this time I'd like to turn the floor over to Mr. Epp.

Mr. Epp: Thank you, Mr. Chair, and thank you for having us. Good afternoon. I'm here this afternoon on behalf of Minister Ceci, who sends his regrets. Before you is the 2016-17 second-quarter report for the Alberta heritage savings trust fund, which was released publicly on November 28 as part of the overall government second-quarter update. I will briefly go over some of the highlights in the report, and then I will turn it over to my colleagues from AIMCo for some comments from their perspective. As mentioned, after that we will certainly be willing to take questions.

For the six months ended September 30, 2016, the fund earned a return of 4.7 per cent. If you'd made that amount over a full year, that would equate to 9.6 per cent annualized. The fund had a market value at September 30 of \$18.6 billion. As of the quarter end the fund had generated \$1.1 billion in net income. The fund, as you know, transfers all of its accounting income to the general revenue fund annually, less an amount held back for inflation-proofing.

The fund records market-value gains in assets like real estate and infrastructure as they occur on a market-value basis but does not include them in income until they are realized or until those properties or assets are sold. Therefore, the fund's income will benefit this year from transactions that were made during the year but where gains have been made and accrued over a number of previous years. As always, please note that the income reported for the year will change based on market fluctuations before the final number is realized for fiscal 2016-17.

The fund's strong equity returns of 7 and a half per cent over the first half were led by Canadian equity returns of 9.8 per cent, driven largely by metals and mining as well as the energy sector.

Fixed-income returns were a respectable 4.9 per cent over the same period as bond yields fell, and when interest rates fall, that's good for the prices of bonds.

While we are here to present the release of the second-quarter returns, as always, it is important to remember that the mandate for the heritage fund is to invest for the long term. If we look at the longer term performance of the fund, we see that the five-year annualized rate of return as of September 30, 2016, was 12.2 per cent while the 10-year return was 7.3 per cent. These returns are well above the target rate of return for the fund of Canadian consumer price inflation plus 4 and a half per cent. The value-added by AIMCo for these periods was .8 per cent and .4 per cent respectively.

I will now turn it over to Dale to provide his comments.

Mr. MacMaster: Thanks, Lowell. Perhaps I'll just add a little colour to Lowell's comments. For the six months ended September 30, the return was 4.7 per cent versus 5.3 per cent for the benchmark, slightly trailing the benchmark over that short period. As Lowell pointed out, we're long-term investors, so we don't get too fussed about short-term results.

But I should inform you, though, that a good portion of the portfolio, 40 per cent roughly, that's in illiquid securities really only gets marked with a sharp pencil about once a year. We're just going through that process now of valuing those illiquid assets. If we look to the end of December, for the three quarters ending December 30, those returns for the heritage fund would look more like 7.4 per cent versus a benchmark return of 7 per cent. Those numbers are unofficial. They're not audited yet. We're in the process. But I just wanted to give you some indication of the direction of the portfolio as we moved into year-end.

As Lowell pointed out, on page 1, more importantly, are the long-term numbers, which we're very proud of, both on absolute returns over five years and 10 years but also the value-add that AIMCo has been able to generate over and above the benchmark. We believe that, you know, the investment strategies that we employ always need to be looked at through the lens of a long-term perspective.

At various meetings that I've attended here in the past, I've cautioned about the forward-looking returns and how I think they're going to be challenged as we move into 2017, and there are a couple of reasons for that. We've enjoyed very high absolute returns over the last 10 years as bond interest rates have declined. It looks today like interest rates have bottomed after a 35-year bull market, and we're now on the path to slightly higher rates as the Federal Reserve in the United States has embarked on a period of monetary tightening. We've now seen two rate increases in the U.S., and we expect three to four increases in 2017. That is driven by a stronger economy and higher inflation there, and that's only been sort of pushed even to a greater extent with the new government in the U.S. As a result, bond returns are going to be challenged in an environment where rates are moving higher.

1:40

The second piece of the puzzle is equity market return. We've enjoyed a very nice bull market over the last eight years, the second longest in the post World War II period, and valuations are now stretched. The exuberance by investors in the market is evident, and we also have, again, rising interest rates. If you look at each expansion period since the Second World War, typically the business cycle comes to an end when we move interest rates higher, and that's where we are today. That's why we're cautious about

returns going forward, primarily because of challenges in fixed-income and equity markets.

Perhaps I'll leave it at that and take questions.

The Chair: Any questions? I'll keep a list.

Mr. Dang.

Mr. Dang: Thank you, Mr. Chair. Thank you to everyone that has come today to present. Your remarks are very insightful, and I'm pleased that we have the opportunity to review these results. I do have a couple of questions regarding the current investment landscape, and I'm just wondering: given the heritage fund's mandate and the long-term investment horizon, could you provide some additional comments on how managing the fund during these challenging economic times is being handled?

Mr. MacMaster: Sure. Well, first of all, our colleagues in Finance work to develop a long-term strategy to meet the objectives of the fund, and that's executed through the asset mix that is given to AIMCo to invest. As part of that asset mix we have, as I pointed out, roughly 40 per cent in illiquid assets today.

Beyond that, you know, positioning, AIMCo will make certain strategic and tactical allocations within the portfolio as well and develop strategies to add value. I would say that in today's environment, which, I pointed out, is challenging, with low interest rates likely to rise in equity markets, we're focused on a couple of different areas – more absolute return strategies, shorter duration assets, floating-rate assets, more credit – and focused, again, on the illiquid side of the asset mix in infrastructure and real estate, where we can get paid a rent or an income stream that's partly based on inflation, and we think that'll certainly help the portfolio. The 40 per cent illiquids is a good thing. Many of our clients have moved more to the illiquid asset classes over the last few years, and that's a good thing.

Mr. Dang: Thank you.

Just one follow-up, Mr. Chair. I just want to know: how's the fund being positioned to address any significant global challenges like global geopolitical risks?

Mr. MacMaster: Well, that's a good question. Those are very difficult to predict, and therefore, you know, to position the portfolio for. As long as I've been investing, there's always been a risk, certainly, in geopolitics and challenges with, you know, Russia, China, the Middle East, terrorism, and so on, but as investors we need to focus on the long term, put our heads down, continue to look for undervalued assets, and put those funds to work in that form and manage as best we can around these risks but understand as well that without any risk, there's no return.

Mr. Dang: Thank you.

The Chair: Thank you.

Mr. van Dijken.

Mr. van Dijken: Thank you, Mr. Chair. You talked about the bond yields possibly going lower in the asset mix that we have with regard to your equities and other items. Who sets that target asset? Is that strictly a management thing? Also, a question with regard to bonds: what types of bonds are we primarily at risk with?

Mr. Epp: As far as who sets the policy, the policy is set by the Minister of Finance, and this particular investment policy fundamentally was adopted in 2011. It has gone through what I would call some relatively minor changes but largely is what was adopted in 2011, with the greater emphasis on the illiquids, reduced

emphasis on fixed income at that time. One other change at that time was a reduced exposure to Canadian equities. We have 8 per cent. It used to be – and my memory is probably wrong – in the 20, 25 per cent range prior to this. That is set. That is the responsibility of the minister.

The second part of your question?

Mr. van Dijken: What kind of bonds?

Mr. Epp: Yeah. What kind of bonds? I'll pass over to Dale.

Mr. MacMaster: Right. Within the policy mix that AIMCo receives, you know, AIMCo is allowed to move the asset mix around a little bit, tactically, to add a little value. To answer your question, it's primarily invested in Canadian bonds.

I should add, too, that the interest rate environment in Canada is somewhat different from the U.S. The U.S. economy is moving at quite a nice clip, and inflation is picking up. Canada, unfortunately, hasn't participated to the same extent, and we think interest rate increases will lag by quite a margin in Canada. We're not actually foreseeing any rate increases in Canada in 2017. Nevertheless, the bond yield curve will shift higher to a certain extent in sympathy with the U.S.

The Chair: Thank you.

Mr. Hunter.

Mr. Hunter: Thank you, Mr. Chair. On page 14 of your report it talks about the divestment of exposure to derivative financial instruments, and it shows a reduction from \$308 million to \$43 million. Do you foresee a bubble in the derivative market? Why was there that divestment?

Mr. MacMaster: First of all, I don't see a bubble in the derivative markets at all.

Secondly, our derivative exposure can move around in a couple of ways. Primarily we're using derivatives to hedge currencies. In a portfolio we could also be using derivatives to get a cheaper exposure to certain market exposures that we'd like to get, that we can achieve more efficiently, say, than buying stocks or bonds outright. So these numbers can move around quite a bit. But if you consider a portfolio, say, of \$18 billion of assets, you know, you can see that these movements are relatively small in the context of that.

Mr. Hunter: Okay. Thank you.

The Chair: Thank you.

Dr. Turner.

Dr. Turner: Thank you, and thank you to AIMCo as well as the Treasury Board officials for coming in. Actually, as an Albertan I'm quite comfortable with the results that are coming in, and I'm saying that because it isn't just the trust fund that you're looking after; it's the pension liabilities that this government has. By the sounds of it – maybe I'll ask the question. Are the returns that we're getting for the trust fund reflected in the returns that the government is getting on its pension assets?

Mr. MacMaster: Well, the asset mix, as you can well imagine, differs from client to client. You know, pension funds versus endowment funds are slightly different, so the returns, therefore, will be slightly different. All of these various accounts invest primarily in the same pools that AIMCo manages, so they do benefit in the returns, but the actual rate of return varies depending on the weights in all of those assets.

Dr. Turner: Right. Certainly, that 4.5 per cent, I personally would be very comfortable with in my investments. Actually, we were joking about this, but maybe you guys should set up an ETF that we could buy into.

Let's go back to the serious business of bonds. In September, Mr. MacMaster, you stated that the future definitely looked very challenging. In your remarks today you repeated that. Can you give us some context about how long you think it's going to remain challenging? What are the strategies that you're using to – I guess, if we're not using derivatives, what are the other strategies that we might use to counteract some of those challenges?

Mr. MacMaster: Sure. It's a good question. You know, we really don't know how long these periods are going to last. You know, nobody has a crystal ball. These are best estimates. No one really has the ability to forecast markets, but we can recognize certain patterns and valuations and see familiarity with the previous business cycles. That's what raises the concern. But when it comes to these, you know, one still has to take a long-term view. So if you look at your policy, you really want to be making big policy decisions based on what you see in the business cycle, where you are in the business cycle. You really need to be focused on the long term. But that said, AIMCo tries, tactically, taking a small amount of risk, to tilt the portfolio to add a little bit of value.

1:50

For instance, in the last couple of years with the challenging environment and interest rates we've primarily been short. In other words, we usually would have fewer bonds in the portfolio and more in equities, and that's benefited the portfolio. You know, as an investor you can't throw the asset mix out and try to time the market. You really need to be focused, but we can try to tilt the portfolio, you know, to suit the business environment we're in.

Dr. Turner: Okay. Could I ask just one more short question? In a previous iteration of this committee I had asked whether AIMCo was looking at investing in the aggregates of farmland, and it sounded as though that might have been one of the things you were talking about earlier.

Mr. MacMaster: Yes, we continue to look at farmland as a potential investment, you know, probably within our timber asset class, but, again, it's an area that has seen increases in prices, and we tend to be investors that move in when we see attractive valuations. We continue to examine that as an asset class. In Canada, of course, there are various restrictions on institutional investors owning agricultural land as well that make it challenging, but we continue to examine that area.

Mr. Uebelein: But it is asset classes like farm assets, infrastructure, and timber that are only accessible to large-scale and long-term investors like AIMCo, and that's what affords us, if we do it correctly, if we do it thoughtfully, and if we buy low and sell high, like we all should be doing, to have a competitive edge over other institutional investors with shorter time horizons or less scale that doesn't allow them to develop those skill sets because these are highly specialized skill sets.

Dr. Turner: Thank you.

The Chair: Thank you.

We're going to go to the phone. Mr. Ellis, do you have any questions?

Mr. Ellis: I do. Thank you, Chair. Whenever you're ready.

The Chair: Proceed.

Mr. Ellis: Okay. Thank you. Gentlemen, thank you for being here. My question pertains to the United States. Obviously, there is a new President that's about to take office, and he brings his own set of values and concerns. Did this cause you guys, as far as investment, to invest further into the United States or pull back? How did this affect your decision-making when investing in the United States?

Mr. Uebelein: In terms of our short-term investment in the United States, I will absolutely let Dale answer that although I think he's going to come back to the same message that he did before, which is that movements like this may affect our tactical asset allocation but not our long-term horizon whatsoever. When we look at what has evolved since the election in the U.S. though, we are taking a somewhat more cautious approach in terms of the so-called Trump dividend or Trump rally than many other investors.

If you look at this, there are a couple of issues that come to my mind, and Dale can correct me or give his views as well. One is that there's a real question of the extent to which any of these Trump policies will actually be happening, the extent to which he can or will implement them.

The second is that even to the extent that they are, in my view, there may be a short-term benefit that accrues mostly to the U.S., but many of these policies, whether it has to do with protectionism or trade barriers or rolling back environmental laws, these may have a short-term positive impact to the U.S. economy but, frankly, a longer term negative impact to the global trajectory of growth. We're cautious about any market uplift from the so-called Trump effect, so we're not tactically trying to take advantage of that.

Mr. Ellis: Thank you. I understand it now.

If I can just ask one more question, Chair, if you're okay with that.

The Chair: Yes. Go ahead.

Mr. Ellis: Well, I guess my question has to do with regard to inflation and, of course, even just jurisdictional inflation, whether it be here in Alberta, the United States, other parts of Canada, or around the world. How much of an impact does that have on your decision-making when investing?

Mr. MacMaster: Well, I think it has a significant impact. I started my career in fixed income. In fixed income the bond markets are largely driven by interest rates and monetary policy and, therefore, the direction of inflation and interest rates. You know, interest rates and, therefore, inflation are very important when it comes to asset investing, and there's a big impact on equities as well. Certainly, if you lower the discount rate that you use to value the cash flows from any asset, when you lower that rate, the value goes up, and if you increase the rates, then the values go down.

So interest rates are important; therefore, inflation is important. We've gone through a period of a number of years where we've actually had central banks concerned about deflation coming out of the credit crisis with all the excess capacity that existed in the world and then also those deflationary demographics, you know, that have been in place. Japan is a case in point, but we see that in North America and Europe as well with aging populations and then the impact of technology. So there have been these forces of deflation at work.

But now, eight years into the business cycle, we're finally starting to see inflation percolate, primarily in the U.S. Last month we saw wages increasing in the U.S. at 2.9 per cent, the highest in eight years. We've seen, you know, job growth in the U.S., 150,000, 160,000 per month for a couple of years now. So all the signs are in place for,

in the U.S. at least, higher growth and higher inflation, and that's why the Fed is raising interest rates, and that has a very, very important impact on investing from every standpoint, even emerging markets. You know, a rising interest rate environment in the U.S., a stronger U.S. dollar: that compromises emerging markets. So very important.

Mr. Ellis: Good. Thank you very much.

Thank you, Chair.

The Chair: Okay. Thank you.

Ms McKitrick.

Ms McKitrick: Thank you. I always appreciate your explanations when you're answering questions because I think you're giving us a lot of useful information not only on how you make decisions but what's important to the province and its economic well-being. So thank you.

I'm interested in the Alberta growth mandate that AIMCo has. I understand from the report that you've made one additional investment during the second quarter. As we know, the Alberta growth mandate was established as part of Budget 2015, and I appreciate the sure and steady progress that has been made on this, but I was wondering if you could discuss the investment that you made over the last quarter and the reason and the importance of this investment that says Pine Cliff.

Mr. MacMaster: Sure. Maybe I'll just start by saying that to date – this is more up-to-date information than we have in the second quarter – we've invested \$176 million in the Alberta growth, which included some investments.

Mr. Uebelein: Through calendar year-end.

Mr. MacMaster: Yeah, through calendar year-end.

Ms McKitrick: Okay.

Mr. MacMaster: I wanted to highlight that.

Mr. Uebelein: Well, second quarter, only one; third quarter, which you will see those numbers in printed form about three months from now – yeah – about \$80 million additional, so almost a doubling.

Ms McKitrick: Okay. How about the particular investment in this group called Pine Cliff, I think it's called? Can you give us some background on the company and the reason for the investment, and how it will be for the Alberta growth mandate?

Mr. MacMaster: Sure.

Ms McKitrick: Okay.

Mr. MacMaster: I'm just prying my notes here. There has been, I would say, somewhat of a theme in 2016 where we have been able to find, you know, companies in our own backyard here in Alberta that have been challenged in the capital markets in getting financing with the difficult environment in energy. As part of that, you know, banks have retreated, as banks typically do when the going gets tough. So we've been able to find very attractive assets at deeply discounted prices with very good management. That's the case in all of these, in particular, you know, Pine Cliff, Savanna, Journey, and several other investments we've made.

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In the case of Pine Cliff, it's an Alberta-based energy producer. They're, you know, in exploration, development, production of

